FILED
SUPREME COURT
STATE OF WASHINGTON
NOVEMBER 7, 2024
BY ERIN L. LENNON
CLERK

THE SUPREME COURT OF WASHINGTON

IN THE MATTER OF THE PROPOSED AMENDMENTS TO THE GUARDIAN AD LITEM RULES (GALR)))	ORDER
)	NO. 25700-A-1613

The Superior Court Judges Association's Guardianship and Probate Committee, having recommended the adoption of the proposed amendments to the Guardian ad Litem Rules (GALR), and the Court having published the proposed amendments for comment, and the Court having considered the proposed amendments and the comments received, and having determined that the proposed amendments will aid in the prompt and orderly administration of justice;

Now, therefore, it is hereby

ORDERED:

- (a) That the proposed amendments as attached hereto are adopted.
- (b) That pursuant to the emergency provisions of GR 9(j)(1), the proposed amendments will be expeditiously published in the Washington Reports and will become effective upon publication.

DATED at Olympia, Washington this 7th day of November, 2024.

González, C.J.

Johnson, J.

Madsen, J.

Montoya-Lewis, J.

González, C.J.

Hech McCloul, J.

Gordon McCloud, J.

Montoya-Lewis, J.

González, C.J.

Montoya-Lewis, J.

González, C.J.

Montoya-Lewis, J.

González, C.J.

Montoya-Lewis, J.

Montoya-Lewis, J.

Whitener, J.

SUGGESTED AMENDMENTS TO GALR 1 SCOPE AND DEFINITIONS

(a) Statement of Purpose and Scope of Rule. The purpose of these rules is to establish a minimum set of standards applicable to all superior court cases where the court appoints a guardian ad litem or any person to represent the best interest of a child, an alleged incapacitated person respondent in a guardianship, conservatorship or other protective arrangement proceeding, or an adjudicated incapacitated person individual subject to a guardianship, conservatorship or protective arrangement pursuant to Title 11, 13 or 26 RCW or appoints a court visitor in a guardianship, conservatorship or other protective arrangement proceeding pursuant to Title 11.

These rules shall also apply to guardians ad litem appointed pursuant to RCW 4.08.050 and RCW 4.08.060, if the appointment is under the procedures of Titles 11, 13 or 26 RCW. These rules shall not be applicable to guardians ad litem appointed pursuant to Special Proceedings Rule (SPR) 98.16W and chapter 11.96A RCW.

- **(b) Definitions.** As used in this rule, the following terms have these meanings:
- (1) *Court*. Court shall mean any superior court in the State of Washington and all divisions thereof.
- (2) Guardian ad Litem. Guardian ad litem shall mean any person or program appointed in a Title 11, 13, or 26 RCW action under the Revised Code of Washington to represent the best interest of a child, an alleged incapacitated person respondent in a guardianship, conservatorship or other protective arrangement proceeding, or an adjudicated incapacitated person individual subject to a guardianship, conservatorship or protective arrangement. The term guardian ad litem shall not include an attorney appointed to represent a party.
- (3) <u>Court Visitor</u>. Court Visitor shall mean any person or program appointed in a Title 11 action under the Revised Code of Washington to perform the functions of a court visitor pursuant to RCW 11.130. The term court visitor shall not include an attorney appointed to represent a party.
- (4) *Judge*. Judge shall mean a judicial officer of the superior court, including commissioners and judges pro tempore.
- (5) *Registry*. Registry shall mean the list of people authorized by the court to serve as guardians ad litem, court visitors, child advocates, guardian ad litem programs, or Court Appointed Special Advocates (CASA) programs authorized by RCW 26.12.175.

GALR Rule 2

GENERAL RESPONSIBILITIES OF GUARDIAN AD LITEM AND COURT VISITOR

Consistent with the responsibilities set forth in Titles 11, 13, and 26 of the Revised Code of Washington and other applicable statutes and rules of court, in every case in which a guardian ad litem or court visitor is appointed, the guardian ad litem or court visitor shall perform the responsibilities as set forth below. For purposes of these rules, a guardian ad litem is any person who is appointed by the court to represent the best interest of the child(ren);—an-adjudicated incapacitated person respondent in a guardianship, conservatorship, or other protective arrangement proceeding;—or an alleged incapacitated person individual subject to a guardianship, conservatorship, or protective arrangement or to assist the court in determining the best interests of the child(ren);—an adjudicated incapacitated person individual subject to a guardianship, conservatorship, or protective arrangement;—or an alleged incapacitated person respondent in a guardianship, conservatorship, or other protective arrangement proceeding, regardless of that person's title, except a person appointed pursuant to rule 6. For purposes of these rules, a court visitor is any person who is appointed by the court as a court visitor pursuant to chapter 11.130 RCW.

- (a) Represent best interests. A guardian ad litem shall represent the best interests of the person for whom he or she is they are appointed. Representation of best interests may be inconsistent with the wishes of the person whose interest the guardian ad litem represents. The guardian ad litem shall not advocate on behalf of or advise any party so as to create in the mind of a reasonable person the appearance of representing that party as an attorney.
- **(b) Maintain independence.** A guardian ad litem <u>or court visitor</u> shall maintain independence, objectivity, and the appearance of fairness in dealings with parties and professionals, both in and out of the courtroom.
- (c) **Professional conduct.** A guardian ad litem <u>or court visitor</u> shall maintain the ethical principles of the rules of conduct set forth in these rules and is subject to discipline under local rules established pursuant to rule 7 for violation.
- (d) Remain qualified for the registry. Unless excepted by statute or court rule, a guardian ad litem or court visitor shall satisfy all training requirements and continuing education requirements developed for Titles 13 and 26 RCW guardians ad litem or court visitor by the administrator of the courts and for Title 11 RCW guardians ad litem or court visitors as required by statute and maintain qualifications to serve as guardian ad litem or court visitor in every county where the guardian ad litem or court visitor is listed on the registry for that county and in which the guardian ad litem or court visitor serves and shall promptly advise each such court of any grounds for disqualification or unavailability to serve.
- (e) Avoid conflicts of interests. A guardian ad litem <u>or court visitor</u> shall avoid any actual or apparent conflict of interest or impropriety in the performance of guardian ad litem <u>or court visitor</u> responsibilities. A guardian ad litem <u>or court visitor</u> shall avoid self-dealing

or association from which a guardian ad litem <u>or court visitor</u> might directly or indirectly benefit, other than for compensation as guardian ad litem <u>or court visitor</u>. A guardian ad litem <u>or court visitor</u> shall take action immediately to resolve any potential conflict or impropriety. A guardian ad litem <u>or court visitor</u> shall advise the court and the parties of action taken, resign from the matter, or seek court direction as may be necessary to resolve the conflict or impropriety. A guardian ad litem <u>or court visitor</u> shall not accept or maintain appointment if the performance of the duties of guardian ad litem <u>or court visitor</u> may be materially limited by the guardian ad litem's <u>or court visitor's</u> responsibilities to another client or a third person, or by the guardian ad litem's <u>or court visitor's</u> own interests.

- (f) Treat parties with respect. A guardian ad litem or court visitor is an officer of the court and as such shall at all times treat the parties and third parties associated with the case with respect, courtesy, fairness, and good faith.
- **(g) Become informed about case.** A guardian ad litem <u>or court visitor</u> shall make reasonable efforts to become informed about the facts of the case and to contact all parties. A guardian ad litem <u>or court visitor</u> shall examine material information and sources of information, taking into account the positions of the parties.
- (h) Make requests for evaluations to court. A guardian ad litem <u>or court visitor</u> shall not require any evaluations or tests of the parties except as authorized by statute or court order issued following notice and opportunity to be heard.
- (i) Timely inform the court of relevant information. A guardian ad litem or court visitor shall file a written report with the court and the parties as required by law or court order or in any event not later than 10 days prior to a hearing for which a report is required. The report shall be accompanied by a written list of documents considered or called to the attention of the guardian ad litem or court visitor and persons interviewed during the course of the investigation.
- (j) Limit duties to those ordered by court. A guardian ad litem or court visitor shall comply with the court's instructions as set out in the order appointing a guardian ad litem or court visitor, and shall not provide or require services beyond the scope of the court's instruction unless by motion and on adequate notice to the parties, a guardian ad litem or court visitor obtains additional instruction, clarification, or expansion of the scope of such appointment.
- (k) Inform individuals about role in case. A guardian ad litem or court visitor shall identify himself or herself themselves as a guardian ad litem or court visitor when contacting individuals in the course of a particular case and inform individuals contacted in a particular case about the role of a guardian ad litem or court visitor in the case at the earliest practicable time. A guardian ad litem or court visitor shall advise information sources that the documents and information obtained may become part of court proceedings.
 - (1) Appear at hearings. The guardian ad litem or court visitor shall be given notice of

all hearings and proceedings. A guardian ad litem <u>or court visitor</u> shall appear at any hearing for which the duties of a guardian ad litem <u>or court visitor</u> or any issues substantially within a guardian ad litem's <u>or court visitor's</u> duties and scope of appointment are to be addressed. In Title 11 RCW proceedings, the guardian ad litem <u>or court visitor</u> shall appear at all hearings unless excused by court order.

- (m) Ex parte communication. A guardian ad litem or court visitor shall not have ex parte communications concerning the case with the judge(s) and commissioner(s) involved in the matter except as permitted by court rule or by statute.
- (n) Maintain privacy of parties. As an officer of the court, a guardian ad litem or court visitor shall make no disclosures about the case or the investigation except in reports to the court or as necessary to perform the duties of a guardian ad litem or court visitor. A guardian ad litem or court visitor shall maintain the confidential nature of identifiers or addresses where there are allegations of domestic violence or risk to a party's, person's, or child(ren)'s safety. The guardian ad litem or court visitor may recommend that the court seal the report or a portion of the report of the guardian ad litem or court visitor to preserve the privacy, confidentiality, or safety of the parties or the person for whom the guardian ad litem or court visitor was appointed. The court may, upon application, and under such conditions as may be necessary to protect the witnesses from potential harm, order disclosure or discovery that addresses the need to challenge the truth of the information received from the confidential source.
- **(o) Perform duties in timely manner.** A guardian ad litem <u>or court visitor</u> shall perform responsibilities in a prompt and timely manner, and, if necessary, request timely court reviews and judicial intervention in writing with notice to parties or affected agencies.
- (p) Maintain documentation. A guardian ad litem or court visitor shall maintain documentation to substantiate recommendations and conclusions and shall keep records of actions taken by the guardian ad litem or court visitor. Except as prohibited or protected by law, and consistent with rule 2(n), this information shall be made available for review on written request of a party or the court on request. Costs may be imposed for such requests.
- (q) Keep records of time and expenses. A guardian ad litem <u>or court visitor</u> shall keep accurate records of the time spent, services rendered, and expenses incurred in each case and file an itemized statement and accounting with the court and provide a copy to each party or other entity responsible for payment. The court shall make provisions for fees and expenses pursuant to statute in the Order Appointing Guardian ad Litem <u>or Court Visitor</u> or in any subsequent order.

GALR Rule 4 AUTHORITY OF GUARDIAN AD LITEM OR COURT VISITOR

As an officer of the court, a guardian ad litem <u>or court visitor</u> has only such authority conferred by the order of appointment. Consistent with the roles and responsibilities set forth in rules 2 and 3, and the grievance procedures set forth in rules 5 and 6, a guardian ad litem <u>or court visitor shall have the following authority:</u>

- (a) Access to party. Unless circumstances warrant otherwise, a guardian ad litem or court visitor shall have access to the person(s) for whom a guardian ad litem or court visitor is appointed and to all information relevant to the issues for which a guardian ad litem or court visitor was appointed. The access of a guardian ad litem or court visitor to the child or alleged incapacitated person respondent in a guardianship, conservatorship, or other protective arrangement proceeding and all relevant information shall not be unduly restricted by any person or agency. When the guardian ad litem or court visitor seeks contact with a party who is represented by an attorney, the guardian ad litem or court visitor shall notify the attorney in advance of such contact. The guardian ad litem's or court visitor's contact with the represented party shall be as permitted by the party's attorney, unless otherwise ordered by the court.
- **(b)** Timely receipt of case documents. Until discharged by court order, a guardian ad litem or court visitor shall be timely furnished copies of all relevant pleadings, documents, and reports by the party which that served or submitted them.
- (c) Timely notification. A guardian ad litem <u>or court visitor</u> shall be timely notified of all court hearings, administrative reviews, staffings, investigations, dispositions, and other proceedings concerning the case by the person or agency scheduling the proceeding.
- (d) Notice of proposed agreements. A guardian ad litem <u>or court visitor</u> shall be given notice of, and an opportunity to indicate <u>his or her their</u> agreement or objection to any proposed agreed order of the parties governing issues substantially related to the duties of a guardian ad litem <u>or court visitor</u>.
- (e) Participate in all proceedings. Consistent with rule 2(l), a guardian ad litem or court visitor shall participate in court hearings through submission of written and supplemental oral reports and as otherwise authorized by statute and court rule.
- (f) Access to records. Except as limited by law or unless good cause is shown to the court, upon receiving a copy of the order appointing a guardian ad litem or court visitor, any person or agency, including but not limited to any hospital, school, child care provider, organization, department of social and health services, doctor, health care provider, mental health provider, chemical health program, psychologist, psychiatrist, or law enforcement agency, shall permit a guardian ad litem or court visitor to inspect and copy any and all records and interview personnel relating to the proceeding for which a guardian ad litem or court visitor is appointed.
- (g) Access to court files. Within the scope of appointment, a guardian ad litem or court visitor shall have access to all superior court and all juvenile court files. Access to sealed or confidential files shall be by separate order. A guardian ad litem's or court visitor's reportshall inform the court and parties if the report contains information from sealed or confidential files. The clerk of court shall provide certified copies of the order of appointment to a guardian ad litem or court visitor upon request and without charge.

- (h) Additional rights and powers under RCW chapter 13.34 RCW, or RCW 26.26A RCW, or chapter 26.26B RCW. In every case in which a guardian ad litem is a party to the case pursuant to RCW chapter 13.34 RCW, or RCW chapter 26.26A RCW, or chapter 26.26B RCW, a guardian ad litem shall have the rights and powers set forth below. These rights and powers are subject to all applicable statutes and court rules.
 - (1)-(4) [Unchanged.]
 - (i)-(j) [Unchanged.]

GALR Rule 5 APPOINTMENTS OF GUARDIAN AD LITEM OR COURT VISITOR

- (a) Equitable distribution of workload. Each court shall promulgate local rules providing a system of appointing and reasonably compensating guardians ad litem <u>and court visitors</u> which that ensures an equitable distribution of the <u>work load</u> workload among the guardians ad litem <u>and court visitors</u> on the registry.
- **(b) Procedure to address complaints.** The local rules shall provide a procedure to timely address complaints made by any guardian ad litem <u>or court visitor</u> regarding registry or appointment matters.

GALR Rule 6 LIMITED APPOINTMENTS

There may be situations where the court wishes to appoint a person in addition to, or instead of, a guardian ad litem <u>or court visitor</u> to fulfill very limited roles. This will help avoid conflict of interest situations for guardians ad litem <u>or court visitors</u> serving in a case and will limit the time and expense spent on cases which that do not require a guardian ad litem <u>or court visitor</u>. A person appointed pursuant to this rule is strictly limited to the duties of the role below selected by the court. If the order of appointment does not specifically designate a limited appointment as listed below, the person appointed is presumed to be a guardian ad litem <u>or court visitor</u>, subject to the Guardian ad Litem <u>and Court Visitor</u> Rules. The court may make the following limited appointments:

(a)-(e) [Unchanged.]

GALR Rule 7 GRIEVANCE PROCEDURES

Each court shall promulgate rules that set out or refer to policies and procedures establishing and governing the filing, investigating, and adjudicating grievances made by or against guardians ad litem <u>and court visitors</u> under Titles, 11, 13, and 26 RCW. The rules shall, at a minimum, comply with and address the following:

- (a)-(e) [Unchanged.]
- **(f) Response to complaint.** The rules shall provide a procedure for any guardian adlitem or court visitor who is the subject of a complaint to respond to the complaint.
- (g)-(h) [Unchanged.]
- (i) Removal from registry. When a guardian ad litem <u>or court visitor</u> is removed from a county's registry pursuant to the disposition of a grievance, the court of that county shall send notice of such removal to the Office of the Administrator of the Courts, who shall on a regular basis, but not less than biannually, forward the information to the superior courts of each county in the state of Washington.
- (j) [Unchanged.]